1997 FEB 13 PM 4: 34 HOUSE OF REFREDENTATIVES

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I certify that the attached is a true and correct casy of A.J.R. 4 which was filed of record on FFR 6 1997 and referred to the committee on:

Science and Sechno

Chief Clerk of the House

FILED FEB 6 1987

JOINT RESOLUTION

#J.R. No. 4

proposing a constitutional amendment providing for state financing 1 2 of development of Texas products and businesses.

3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article XVI of the Texas Constitution is amended 4 5 by adding Section 72 to read as follows:

Sec. 72. (a) In this section:

- (1) "Commission" means the Texas Economic Development 8 Commission or its successor.
- 9 (2) "Executive director" means the executive director of the 10 commission or the executive director's designee.
- 11 (3) "Person" means an individual, proprietorship, partnership, association, cooperative, corporation, nonprofit 12 13 organization, or any other organization.
- (4) "Product" means an invention, product, device, 14 technique, or process, without regard to whether a patent has or 15 could be granted, that is or may be exploitable commercially; the 16 term does not refer to pure research but includes products, 17 18 devices, techniques, or processes that have advanced beyond the 19 theoretical stage and have or are readily capable of having a 20 practical application.
- 21 (5) "Venture financing" means revolving loans, loan 22 guarantees, or equity investment from the Texas product development fund to a person for use in the development of new or improved 23 24 products.

- 1 (b) The Texas product development fund is a fund in the
- 2 state treasury. The fund consists of state appropriations, royalty
- 3 receipts, and money acquired from federal grants or other sources.
- 4 Money received from royalties, loan repayments, or other sources
- 5 shall be deposited in the fund and is available for use by the
- 6 commission under this section.
- 7 (c) Money in the fund may be used only to provide venture
- 8 financing to aid in the development of new or improved products.
- 9 The commission may provide venture financing from the fund for the
- 10 purposes of designing and constructing new facilities,
- rehabilitating existing facilities, acquiring any interest in real
- or personal property, and providing initial working capital to pay
- the cost of salaries, rent, supplies, inventory, mortgage payments,
- legal services, utilities, telephone, travel, and other incidental
- costs normally classified as working capital according to standard
- 16 accounting principles. The commission shall provide venture
- 17 financing from the fund on the terms and conditions that the
- commission determines to be reasonable, appropriate, and consistent
- 19 with the purposes and objectives of the fund and this section for
- 20 the purpose of financing a new or improved product that is or may
- 21 be exploitable commercially. The commission may provide venture
- 22 financing only if financing for the product is not otherwise
- 23 available on reasonable terms.
- 24 (d) Before approving the provision of venture financing to
- any person, the commission shall enter into an agreement with the
- 26 person under which the commission will obtain royalties, patent
- 27 rights, equitable interests, or a combination of these royalties,

- 1 rights, and interests, from or in the product or proceeds of the
- 2 product for which venture financing is requested. Contracts
- 3 executed under this section must include agreements to ensure
- 4 proper use of funds and the receipt of royalties, patent rights, or
- 5 equity interest, as appropriate.
- 6 (e) The commission shall:
- 7 (1) administer this section; and
- 8 (2) consider and approve or deny applications for venture
- 9 financing from persons proposing the development of new or improved
- 10 products.
- 11 (f) The commission may:
- (1) provide venture financing to acquire, construct,
- enlarge, improve, equip, sell, lease, exchange, and otherwise
- 14 dispose of property, structures, equipment, and facilities within
- 15 the state;
- 16 (2) enter into venture agreements with persons, on terms and
- conditions consistent with the purposes of this section, for the
- advancement of venture financing to the persons for the development
- of specific products;
- 20 (3) enter into agreements necessary or incidental to the
- 21 performance of its duties and the execution of its powers under
- this section;
- 23 (4) hold patents, copyrights, trademarks, or other evidences
- of protection or exclusivity issued under the laws of the United
- 25 States, any state, or any nation;
- 26 (5) receive, hold, sell, and transfer shares of corporate
- 27 stock in a corporation formed for the purpose of marketing,

- 1 producing, manufacturing, or promoting a product for which the fund
- 2 has provided venture financing;
- 3 (6) consent to termination, modification, forgiveness, or
- 4 other change of a term of a contractual right, payment, royalty,
- 5 contract, or agreement to which the council is a party;
- 6 (7) accept funds from any source to carry out the purposes
- 7 of this section;
- 8 (8) assist persons with obtaining alternative forms of
- 9 governmental or commercial financing for development of new or
- improved products;
- 11 (9) encourage financial institutions to participate in
- consortiums for investment in the development of new or improved
- 13 products;
- 14 (10) provide and pay for advisory and technical assistance
- consistent with the purposes of this section;
- 16 (11) engage in special programs to enhance the development
- of new or improved products; and
- 18 (12) perform other functions to carry out the purposes and
- requirements of this section.
- 20 (g) An application for venture financing must be delivered,
- 21 together with a reasonable application fee prescribed by the
- 22 commission, to the executive director, who shall conduct an
- 23 investigation and prepare a report concerning the advisability of
- 24 approving the application and concerning other factors considered
- 25 relevant by the commission. The executive director's report must
- 26 include:
- 27 (1) information regarding the history and financial

- 1 condition of the applicant, including the applicant's income
- 2 statement, information about the applicant's present markets and
- 3 market prospects and about the integrity of the applicant's
- 4 management; and
- 5 (2) a statement of the feasibility of the product for which
- 6 financing is requested, including the state of development of the
- 7 product and the likelihood of its commercialization.
- 8 (h) The executive director shall also determine the
- 9 following with respect to each application for venture financing:
- 10 (1) whether the product for which financing is requested is
- 11 economically sound, and whether there is a reasonable expectation
- that the product will be successful;
- (2) whether the product will create or preserve jobs and
- otherwise benefit the economy of the state;
- 15 (3) whether the applicant lacks the financial resources to
- 16 complete the project, and whether venture financing is necessary
- 17 because financing is unavailable in traditional capital markets or
- credit has been offered on terms that would preclude the success of
- 19 the project; and
- 20 (4) whether there is reasonable assurance that the potential
- 21 revenues to be derived from the sale of the product will be
- 22 sufficient to repay any venture financing approved by the
- commission, and whether, with respect to patents, copyrights, and
- other ownership rights relative to the product, there is reasonable
- 25 assurance that the product will be used to the maximum extent
- 26 possible in facilities located in Texas.
- 27 (i) The executive director shall submit the report to the

- 1 commission. After considering the report, together with other
- 2 information that the commission considers appropriate, the
- 3 commission shall approve or deny the application for venture
- 4 financing, and promptly notify the applicant of its decision.
- 5 (j) Information relating to a product and the application or
- 6 use of a product, and technological and scientific information,
- 7 including computer programs, developed in whole or part by an
- 8 applicant for or recipient of venture financing, is confidential
- 9 and is not subject to disclosure under state law or otherwise,
- 10 regardless of whether the product is patentable or capable of being
- 11 registered under copyright or trademark laws, or has a potential
- for being sold, traded, or licensed for a fee.
- SECTION 2. Article XVI of the Texas Constitution is amended
- by adding Section 73 to read as follows:
- Sec. 73. (a) In this section:
- 16 (1) "Commission" means the Texas Economic Development
- Commission or its successor.
- 18 (2) "Educational institution" means a junior college, or a
- state or private college or university.
- 20 (3) "Local sponsor" means an organization or entity,
- 21 including a municipality, an educational institution, a development
- 22 corporation created pursuant to state law, or a private
- 23 organization, that enters into a written agreement with the
- commission to establish, operate, and administer a small business
- 25 incubator, or that contracts with another organization or entity to
- operate or administer a small business incubator.
- 27 (4) "Program" means the Small Business Incubator Program.

- 1 (5) "Small business" means a corporation, partnership, sole
- proprietorship, or other legal entity that is domiciled in Texas,
 formed for the purpose of making a profit and independently served
- formed for the purpose of making a profit, and independently owned
 and operated, and that employs fewer than 25 full-time employees.
- 5 (6) "Small business incubator" means a facility within which
- 6 small businesses share common space, equipment, and support
- 7 personnel, and have access to professional consultants for advice
- 8 related to the technical and management aspects of conducting a
- 9 <u>commercial enterprise</u>.
- 10 (7) "Tenant" means a small business other than a nonprofit,
- 11 retail, wholesale, or personal service enterprise that leases space
- in a small business incubator.
- (b) The Small Business Incubator Program is established to
- 14 foster and stimulate the development of new small businesses by
- providing low-interest loans and grants to local sponsors for the
- establishment and operation of small business incubators.
- 17 <u>(c)</u> The commission shall:
- (1) adopt rules to carry out the purposes of this section,
- 19 including rules governing loan procedures, repayment terms,
- 20 security requirements, and default and remedy provisions;
- 21 (2) make loans and grants to small business incubators and
- 22 local sponsors;
- 23 (3) ensure that local sponsors comply with the requirements
- of this section; and
- 25 (4) receive and evaluate annual reports from each local
- 26 sponsor, including a financial statement for the small business
- 27 incubator operated by the sponsor, evidence that all tenants in the

- facility are eligible under this section, and a list of the tenants
- 2 located in the small business incubator.
- 3 (d) The commission, if it finds that a local sponsor of a
- 4 small business incubator is not complying with this section, may
- 5 withdraw financial support from the incubator.
- 6 (e) The commission staff shall work closely with designated
- 7 small business incubators, offer advice and assistance, and
- 8 promote, through advertising and other appropriate means, the
- 9 concept, benefits, and availability of small business incubators.
- 10 (f) Each sponsor shall:
- 11 (1) pay, from funds other than loans or grants provided
- through the small business incubator fund, not less than 50 percent
- of the cost of purchasing, leasing, or renovating the small
- business incubator, and not less than 50 percent of the cost of
- operating and maintaining the small business incubator;
- 16 (2) secure title on the small business incubator or execute
- a lease with the intent of securing title to the small business
- 18 incubator;
- 19 (3) market the small business incubator and secure eligible
- 20 <u>tenants;</u>
- 21 (4) establish policies governing the acceptance of tenants
- 22 into the small business incubator and the termination of occupancy
- 23 of tenants;
- 24 (5) establish rental and service fees;
- 25 (6) manage the physical development of the small business
- 26 <u>incubator</u>;
- 27 (7) provide physical space for tenants and furnish and equip

- the small business incubator to provide business development
- 2 services to the tenants;
- 3 (8) provide or arrange for the provision to tenants of
- 4 bookkeeping, accounting, or other consulting services; legal
- 5 services; assistance with product development, commercialization,
- 6 and marketing; assistance in gaining access to private financial
- 7 markets; and other business development and management services;
- 8 (9) provide professional counseling services and information
- 9 relating to governmental regulations applicable to small
- 10 businesses, basic management skills, advertising, promotion,
- 11 marketing, sales, inventory controls, personnel administration, and
- 12 labor relations, and provide financial counseling in areas such as
- venture capital, risk management, and taxes;
- 14 (10) provide or arrange for the provision of facility
- services within the small business incubator, including secretarial
- services, cleaning, building security, conference, laboratory, and
- 17 library facilities, and duplicating machines, computers, and other
- 18 electronic equipment;
- (11) encourage the sharing of information and ideas among
- 20 tenants, and otherwise aid tenants while they are in the small
- 21 business incubator; and
- 22 (12) establish a local advisory committee to assist in the
- 23 performance of the duties and responsibilities provided by this
- subsection.
- 25 (g) A local sponsor may submit an application to the
- 26 commission to obtain a loan or grant to establish and operate a
- 27 small business incubator. The application must include:

1	(1) a description of the location, size, and other physical
2	characteristics of the building to be used as the small business
3	incubator;
4	(2) the cost of leasing or purchasing the building;
5	(3) a detailed itemization of all estimated annual operating
6	and maintenance costs for the small business incubator;
7	(4) the amount of the loan or grant requested for the small
8	business incubator;
9	(5) an estimate of the annual income that will be generated
10	by the small business incubator from tenant fees and other sources;
11	(6) the value of cash contributions and services to be
12	provided by the local sponsor and other sources;
13	(7) a demonstration, through a market study or other means,
14	of the prospects for attracting suitable businesses to the small
15	business incubator, and the potential for sustained use of the
16	small business incubator by eligible tenants;
17	(8) a demonstration of the ability of the local sponsor to

- 1 18 comply with the requirements of Subsection (f) of this section;
- 19 (9) a demonstration that the small business incubator will 20 generate a significant number of new jobs;
- (10) a demonstration that establishment of the small 21 business incubator is supported by local representatives of 22 business, labor, educational, and governmental entities; and 23
- (11) other information the commission requires. 24
- (h) The commission shall review and approve or deny 25 26 applications by local sponsors for loans or grants based on:
- (1) the ability of the local sponsor to carry out the 27

- requirements and purposes of this section;
- 2 (2) the potential economic effect of the small business
- 3 incubator on the state and on the community in which the small
- 4 <u>business incubator would be located;</u>
- 5 (3) whether the small business incubator proposal conforms
- 6 with existing areawide and local economic development plans;
- 7 (4) the location of the small business incubator, in order
- 8 to encourage geographic distribution of small business incubators
- 9 across the state; and
- 10 (5) other criteria established by the commission.
- 11 (i) On commission approval of a small business incubator,
- 12 the local sponsor may begin accepting applications from persons
- desiring to locate a small business in the small business
- 14 incubator. An application must be submitted in a form approved by
- the commission and must include:
- 16 (1) a description of the type of business the applicant
- wishes to establish or expand;
- 18 (2) an estimate of the number of employees the applicant
- 19 will need to establish or expand the business, and a two-year
- 20 projection of future employment needs;
- 21 (3) a description of the skill and educational level of the
- employees the applicant plans to hire and the ability of the
- 23 applicant to establish and operate a successful business;
- 24 (4) a general statement of the reason the applicant wishes
- 25 to be accepted into the small business incubator; and
- 26 (5) a signed acknowledgment by the applicant that the
- 27 applicant understands and accepts the obligations imposed by

- 1 Subsection (1) of this section.
- 2 (j) The local sponsor shall conduct an evaluation of each
 3 applicant based on, but not limited to, the following:
- 4 (1) the likelihood that the business will be profitable;
- 5 (2) whether the product to be manufactured or the service to be rendered would be new or improved;
- 7 (3) whether the potential market for the product or service
 8 is regional, statewide, or national;
- 9 (4) the likelihood that the business will generate a
 10 significant number of new jobs, and not eliminate existing jobs in
 11 the community or area of the small business incubator;
- (5) certification that the business is a new plant start-up
 or new venture opportunity and is not an area or regional
 relocation of an existing business, or that it is a relocation that
 will result in substantial growth of the business; and
- (6) the likelihood that the business will be substantially aided by its location in the small business incubator.
- 18 (k) The local sponsor shall notify each person or entity
 19 that has agreed to contribute money or other property to the small
 20 business incubator, and each applicant for small business incubator
 21 space whose application it accepts, of its decision and whether
 22 space for the applicant in the small business incubator exists.
 23 The local sponsor notify each applicant it rejects and shall
 24 provide the reasons for the rejection.
- 25 (1) A tenant within a designated small business incubator 26 shall:
- 27 (1) pay rent determined by the local sponsor, who may agree

- to defer payment of rent for a predetermined number of months until
- a date by which the business is expected to have received committed
- 3 starting capital;
- (2) pay utilities and other costs determined by the local
- 5 sponsor; and
- 6 (3) relocate to a permanent location not later than 24
- months after the date of entering the small business incubator,
- 8 except that a tenant may request suspension of this requirement for
- 9 one or more periods not exceeding six months and the local sponsor
- may grant such a request on a determination that the tenant still
- 11 requires the services of the small business incubator.
- 12 (m) Loans or grants provided to local sponsors may be used
- only for the acquisition and leasing of land and existing
- buildings, the rehabilitation of buildings or other facilities, or
- 15 the purchase of equipment and furnishings necessary for the
- establishment and operation of the small business incubator. Loans
- and grants to local sponsors may not exceed the lesser of \$____ or
- 18 50 percent of total eligible project costs. All loans must be
- 19 adequately secured by liens on collateral of the local sponsor or
- 20 guaranteed by a financial institution in a manner that adequately
- 21 secures the loan. A loan or grant for a small business incubator
- 22 in a facility that is currently leased shall only be made if the
- 23 local sponsor intends to buy the facility. Payment of interest and
- 24 principal on loans may be deferred at the discretion of the
- 25 commission. Interest on all loans may not exceed one percent less
- than the rate of interest borne by the general obligation bonds of
- 27 the state last issued before the date that the loan is made. Money

- 1 may be loaned for not more than the greater of 10 years or the
- 2 useful life of the property, as determined in the manner
- 3 established by the United States Department of Treasury.
- 4 (n) The commission may award challenge grants for the
- 5 purpose of providing seed capital to a tenant of a small business
- 6 incubator to assist development of the business. Each application
- for a challenge grant must:
- 8 (1) describe the purposes of the proposed grant, including a
- 9 detailed description of businesses that would be assisted by the
- 10 grant;
- 11 (2) explain the need for the challenge grant in attracting
- private investment to the business;
- (3) present a detailed plan for use of the grant, including
- the amount of private investment sought, and the strategy for
- obtaining those investments; and
- 16 (4) describe private investment commitments already
- 17 obtained.
- (o) The commission may not deliver funds awarded as a
- challenge grant unless it finds that at least \$3 of private
- 20 investment has been committed for each \$1 of the grant. If a
- 21 recipient of a challenge grant cannot demonstrate the commitment of
- those funds, before a deadline established by the commission, the
- 23 commission shall rescind the grant or the portions of the grant for
- which adequate commitment has not been demonstrated.
- (p) A local sponsor, the commission, or any other person or
- 26 entity may not disclose matters of a proprietary nature submitted
- by a person or business under this section, such as commercial or

- 1 financial information, trade secrets, or confidential personal
- 2 information, without the consent of the person or business
- 3 submitting the information.
- 4 (q) On or before January 1 of each year, the commission
- 5 shall submit to the governor and legislature a report showing:
- 6 (1) the number of applications for small business incubators
- 7 submitted to the commission;
- 8 (2) the number of applications for small business incubators
- 9 approved by the commission;
- 10 (3) the number of small business incubators created under
- 11 this section;
- 12 (4) the number of tenants occupying each small business
- incubator;
- 14 (5) the number of jobs provided by each small business
- incubator and by each tenant;
- 16 (6) the occupancy rate of each small business incubator;
- 17 (7) the number of businesses that have left small business
- incubators and are still operating in the state, and the number of
- jobs those businesses have provided;
- 20 (8) the amount of funds awarded as challenge grants;
- 21 (9) the amount of private investment committed as required
- 22 by Subsection (n) of this section; and
- 23 (10) the number, types, and amounts of investments in small
- businesses made with funds under Subsection (n) of this section.
- 25 (r) The commission in its report under Subsection (q) of
- 26 this section shall attempt to identify the reasons why any
- 27 businesses have left the state after starting in a small business

- 1 incubator.
- 2 (s) The small business incubator fund is a special fund in
- 3 the state treasury. Money appropriated to the commission and all
- 4 other money received by the commission under this section shall be
- 5 deposited to the credit of the fund. The fund shall operate as a
- 6 revolving fund the contents of which may be applied and reapplied
- 7 to the purposes of this section.
- 8 (t) A small business incubator is exempt from ad valorem
- 9 taxation in the same manner as an institution of purely public
- 10 charity under Article VIII, Section 2, of this constitution. An
- 11 approved small business incubator shall be a nonprofit entity, and
- no part of its net earnings remaining after payment of its expenses
- shall benefit any individual, firm, or corporation, except that if
- the local sponsor determines that sufficient provision has been
- made for the full payment of the debts and other obligations of the
- small business incubator, any additional net earnings of the small
- business incubator shall be paid to its local sponsor.
- SECTION 3. This proposed amendment shall be submitted to the
- 19 voters at an election to be held November 3, 1987. The ballot
- 20 shall be printed to provide for voting for or against the
- 21 proposition: "The constitutional amendment to provide for state
- 22 financing of the development of Texas products and businesses."

HOUSE COMMITTEE REPORT HOUSE OF REPRESENTATIVES

1st. Printing

By Colbert, et al.

H.J.R. No. 4

Substitute the following for H.J.R. No. 4:

By Lewis of Orange

3

C.S.H.J.R. No. 4

A JOINT RESOLUTION

1 proposing a constitutional amendment authorizing the legislature to 2 provide for the issuance of bonds and state financing of

development and production of Texas products and businesses.

4 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Article XVI of the Texas Constitution is amended by adding Section 72 to read as follows: 6

7 Sec. 72. (a) The legislature by law may establish a Texas product development fund to be used without further appropriation 8 9 solely in furtherance of a program established by the legislature to aid in the development and production of new or improved 10 11 products in this state. To carry out the program authorized by this subsection, the legislature may authorize loans, loan 12 guarantees, and equity investments using money in the Texas product 13 14 development fund and the issuance of up to \$15 million of general 15 obligation bonds to provide initial funding of the Texas product 16 development fund. The Texas product development fund is composed 17 of the proceeds of the bonds authorized by this subsection, loan 18 repayments, guarantee fees, royalty receipts, dividend income, and 19 other amounts received by the state from loans, loan guarantees, and equity investments made under this subsection and any other 20 amounts required to be deposited in the Texas product development 21 fund by the legislature. 22

(b) The legislature by law may establish a Texas small business incubator fund to be used without further appropriation

23

solely in furtherance of a program established by the legislature to foster and stimulate the development of small businesses in the state. A small business incubator operating under the program is exempt from ad valorem taxation in the same manner as an institution of purely public charity under Article VIII, Section 2, of this constitution. To carry out the program authorized by this subsection, the legislature may authorize loans and grants of money in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial funding of the Texas small business incubator fund. The Texas small business incubator fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, and other amounts received by the state for loans or grants made under this subsection and any other amounts required to be deposited in the Texas small business incubator fund by the legislature.

(c) Bonds authorized under this section constitute a general obligation of the state. While any of the bonds or interest on the bonds is outstanding and unpaid, there is appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, the amount sufficient to pay the principal of and interest on the bonds that mature or become due during the fiscal year, less any amount in any sinking fund at the end of the preceding fiscal year that is pledged to payment of the bonds or interest.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held November 3, 1987. The ballot shall be printed to provide for voting for or against the

C.S.H.J.R. No. 4

- 1 proposition: "The constitutional amendment authorizing the
- 2 legislature to provide for state financing of the development and
- 3 production of Texas products and businesses."

COMMITTEE REPORT

The Honorable Gib Lewis
Speaker of the House of Representatives

3 - 31 - 87

Sir:				
We, your COMMITTEE ON SCIEN	ICE & TECHNOLOG	Υ,	,	
to whom was referred	J, R. 4		under consideratio	n and beg to report
back with the recommendation that	at it			
() do pass, without amendment.() do pass, with amendment(s).(★ do pass and be not printed; a	Complete Committe	e Substitute is reco	mmended in lieu of	the original measure
A fiscal note was requested. 🚫 ye	es ()no	An actuari	al analysis was req	uested. () yes 💢 no
An author's fiscal statement was r	requested. () yes ('x¥no		
The Committee recommends that	this measure be pla	ced on the (Local) o	or (Consent) Calend	ar.
This measure ⋈ proposes new la				
House Sponsor of Senate Measur	е			
The measure was reported from C		lowing vote:		
	AYE	NAY	PNV	ABSENT
Luna, A., Ch.				
Blackwood, V.C.	V			
Lewis, R., C.B.O.				
Campbell				
Culberson	, /			
Hunter				
Kubiak				
Richardson				
Shelley				
			1	
Total — 7 aye — 0 nay — present, not vo — 2 absent	oting	CHAIRMAN Laura COMMITTEE CO	Callac	

BILL ANALYSIS

By: Colbert C.S.H.J.R. 4

BACKGROUND

Texas' current economic difficulties stem in part from overdependence on too few economic sectors. Economic diversification is an acknowledged, high-priority need for a return to a healthy state economy.

Other states have dealt with this problem in recent years and have tried a variety of means to encourage business growth. Their attempts include a range of financing options for business R&D, new business start-ups, and business expansions, usually geared towards job creation.

Two financing options that have a good track record of success in other states are state product development funds and state small business incubator programs. At least nine states currently have product development programs of some nature; three states have more than one. At least twenty-eight states have incubators, with varying degrees of state leadership and involvement. Pennsylvania is the most active with twenty-four incubators supported by an array of loan programs, challenge grants, and equity investment programs. Texas currently has three incubators.

In Texas, implementation of either a product development fund or a small business incubator program would conflict with current constitutional language regarding the use of public funds for private purposes. As such, either type of economic development program would require an amendment to the Constitution before Texas could begin to use this economic development tool.

PURPOSE

This resolution amends the Constitution to allow the Legislature to create a Texas Product Development Fund, for the purpose of providing venture financing for commercially exploitable products; it also would amend the Constitution to allow the Legislature to create a Small Business Incubator Program, to foster and stimulate the development of new small businesses. Both would be initially funded via the issuance of general obligation bonds.

SECTION-BY-SECTION ANALYSIS

SECTION 1: Article XVI of the Texas Constitution is amended by the addition of Section 72.

2

Section 72 (a).

Permits the Legislature to establish a Texas product development fund to aid in the development and production of new and improved products in the state.

Science and Technology Committee KKW: 3/31/87

Page 2 C.S.H.J.R. 4

Permits the issuance of up to \$15 million in general obligation bonds to provide initial funding. Describes the composition of the fund.

Section 72 (b).

Permits the Legislature to establish a Texas small business incubator fund to foster the development of small businesses in the state. Provides that incubators operating under the program are exempt from ad valorem taxation. Permits the issuance of up to \$10 million to provide initial funding. Describes composition of the fund.

Section 72 (c).

Describes the obligations of the state pertaining to the issuance of general obligation bonds.

SECTION 2. ELECTION.

Submission of amendment to the voters on November 3, 1987.

RULEMAKING AUTHORITY

It is the opinion of this comittee that this bill does not delegate any rulemaking authority to any state agency, commission, or officer.

COMPARISON OF ORIGINAL BILL TO SUBSTITUTE

The original bill contained all of the enabling language required to set up the Texas Product Development Fund and the Small Business Incubator Program, including definitions, descriptions of the funds, the administering agency's powers and duties, application requirements, confidentiality protections, and criteria for participation in the two programs.

The substitute strictly addresses the constitutional issue of providing authority for the issuance of general obligation bonds for the purpose of carrying out the two programs. The programs are only described to the extent necessary to establish their purposes, and the composition of the funds is described as well. The obligations of the State with regard to the issuance of the bonds are also provided in greater detail.

SUMMARY OF COMMITTEE ACTION

Public notice was posted in accordance to the rules and a public hearing was held on Tuesday, March 10, 1987.

Testifying for the bill were Ray Smilor, Executive Director of IC2 Institute, and Enrique G. Lopez, Jr., representing the Greater Montopolis S.E. Community & Economic Development Corporation.

Science and Technology Committee KKW: 3/31/87

Dr. Jon Goodman, Director of the University of Houston Small Business Development Center, testified on the bill.

The bill was referred to a subcommittee of the whole.

The rules were suspended and the subcommittee considered the resolution in public hearing on March 26 and March 31.

On March 31, 1987, the subcommittee met in a public hearing and voted to report the measure as substituted.

On March 31, 1987, the full committee voted to report H.J.R. 4 to the House as substituted with the recommendation that it do pass by a record vote of 7 ayes, -0- nays, -0- present, not voting, and 2 absent.

Science and Technology Committee KKW: 3/31/87

Austin, Texas

FISCAL NOTE

March 31, 1987

TO:

Honorable Al Luna, Chair Committee on Science and Technology In Re: Committee Substitute for

House Joint Resolution No. 4

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for House Joint Resolution No. 4 (proposing a constitutional amendment authorizing the Legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution amends the constitution to allow the Legislature to create a Texas Product Development Fund and permits the issuance of up to \$15 million in general obligation bonds for the purpose of providing venture financing for commercially exploitable products. The resolution also would amend the constitution to allow the Legislature to create a Small Business Incubator Program initially funded by the issuance of up to \$10 million in general obligation bonds, to foster and stimulate the development of new small businesses. The resolution provides that incubators operating under the program are exempt from ad valorem taxation.

The cost of publication of the resolution to the State is estimated to be \$45,000.

No fiscal implication to units of local government is anticipated.

Source:

Texas Economic Development Commission; LBB Staff: JO, HES, JWH, PVT, LV

Austin, Texas

FISCAL NOTE

March 10, 1987

TO: Honorable Al Luna, Chair

Committee on Science and Technology

House of Representatives

Austin, Texas

: .

In Re: H

House Joint Resolution No. 4

By: Colbert, et al.

FROM: Jim Oliver. Director

In response to your request for a Fiscal Note on House Joint Resolution No. 4 (proposing a constitutional amendment providing for state financing of development of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution proposes a constitutional amendment to create a Texas Product Development Fund and a Small Business Incubator Program to be administered by the Texas Economic Development Commission (TEDC) or its successor agency. The resolution would allow the TEDC to make equity investments in companies that develop and market new products, to make loans to local sponsors of business incubators that assist small businesses, and to provide challenge grants to small businesses that are tenants of participating incubators.

The TEDC would investigate the potential of specific applications for product development investments and loans to the local sponsors of small business incubators. The probable administrative cost of implementing the provisions of the resolution during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Cost Out of the General Revenue Fund	Change in Number of State Employees <u>from FY 1987</u>
1988	\$511,020	+ 11
1989	457,484	+ 9
1990	565,653	+ 10
1991	555,653	+ 10
1992	555,653	+ 10

Similar administrative costs would continue as long as the provisions of the resolution are in effect.

For the Venture Financing and Small Business grants and loans, a combination of general revenue appropriations and general obligations bonds may be used, provided, however, that the Constitution is amended to authorize the Commission to issue bonds. The amount of general revenue and/or general obligations bonds that would probably be needed to implement the provisions of the bill during each of the first five years following passage is estimated as follows:

	Amount of
Fiscal	General Revenue and/or
Year	General Obligations Bonds
1988	\$1,100,000
1989	3,450,000
1990	5,925,000
1991	6,550,000
1992	1.510.000

The cost of publication of the resolution to the State is estimated to be \$45.000.

No fiscal implication to units of local government is anticipated.

Source: Texas Economic Development Commission;

LBB Staff: JO, HES, JWH, PVT, BL

70FHJR4

ADOPTED

APR 7 1987

Betty Mussey

Chief Clerk

House of Representatives

By Colbert, et al.

H.J.R. No. 4

Substitute the following for H.J.R. No. 4:

By Lewis, R

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C.S.H.J.R. No. 4

A JOINT RESOLUTION

proposing a constitutional amendment authorizing the legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article XVI of the Texas Constitution is amended by adding Section 72 to read as follows:

Sec. 72. (a) The legislature by law may establish a Texas product development fund to be used without further appropriation solely in furtherance of a program established by the legislature to aid in the development and production of new or improved products in this state. To carry out the program authorized by this subsection, the legislature may authorize loans, loan guarantees, and equity investments using money in the Texas product development fund and the issuance of up to \$15 million of general obligation bonds to provide initial funding of the Texas product development fund. The Texas product development fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, guarantee fees, royalty receipts, dividend income, and other amounts received by the state from loans, loan guarantees, and equity investments made under this subsection and any other amounts required to be deposited in the Texas product development fund by the legislature.

(b) The legislature by law may establish a Texas small business incubator fund to be used without further appropriation

C.S.H.J.R. No. 4

1 solely in furtherance of a program established by the legislature 2 to foster and stimulate the development of small businesses in the 3 state. A small business incubator operating under the program is 4 exempt from ad valorem taxation in the same manner as an 5 institution of purely public charity under Article VIII, Section 2, 6 of this constitution. To carry out the program authorized by this 7 subsection, the legislature may authorize loans and grants of money 8 in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial 9 funding of the Texas small business incubator fund. The Texas 10 11 small business incubator fund is composed of the proceeds of the 12 bonds authorized by this subsection, loan repayments, and other 13 amounts received by the state for loans or grants made under this 14 subsection and any other amounts required to be deposited in the 15 . Texas small business incubator fund by the legislature.

(c) Bonds authorized under this section constitute a general obligation of the state. While any of the bonds or interest on the bonds is outstanding and unpaid, there is appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, the amount sufficient to pay the principal of and interest on the bonds that mature or become due during the fiscal year, less any amount in any sinking fund at the end of the preceding fiscal year that is pledged to

payment of the bonds or interest.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held November 3, 1987. The ballot shall be printed to provide for voting for or against the

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C.S.H.J.R. No. 4

- 1 proposition: "The constitutional amendment authorizing the
- 2 legislature to provide for state financing of the development and
- 3 production of Texas products and businesses."

HOUSE 1987 APR -7 PM 4: 03 ENGROSSMENT MOUSE OF REPRESENTATIVES

By Colbert, et al.

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H.J.R. No. 4

A JOINT RESOLUTION

proposing a constitutional amendment authorizing the legislature to 1 provide for the issuance of bonds and state 2 financing 3 development and production of Texas products and businesses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

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Sec. 72. (a) The legislature by law may establish a Texas product development fund to be used without further appropriation solely in furtherance of a program established by the legislature to aid in the development and production of new or improved products in this state. To carry out the program authorized by this subsection, the legislature may authorize loans, loan guarantees, and equity investments using money in the Texas product development fund and the issuance of up to \$15 million of general obligation bonds to provide initial funding of the Texas product development fund. The Texas product development fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, guarantee fees, royalty receipts, dividend income, and other amounts received by the state from loans, loan guarantees, and equity investments made under this subsection and any other amounts required to be deposited in the Texas product development fund by the legislature.

(b) The legislature by law may establish a Texas small business incubator fund to be used without further appropriation

solely in furtherance of a program established by the legislature to foster and stimulate the development of small businesses in the state. A small business incubator operating under the program is exempt from ad valorem taxation in the same manner as an institution of purely public charity under Article VIII, Section 2, of this constitution. To carry out the program authorized by this subsection, the legislature may authorize loans and grants of money in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial funding of the Texas small business incubator fund. The Texas small business incubator fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, and other amounts received by the state for loans or grants made under this subsection and any other amounts required to be deposited in the Texas small business incubator fund by the legislature.

(c) Bonds authorized under this section constitute a general obligation of the state. While any of the bonds or interest on the bonds is outstanding and unpaid, there is appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, the amount sufficient to pay the principal of and interest on the bonds that mature or become due during the fiscal year, less any amount in any sinking fund at the end of the preceding fiscal year that is pledged to payment of the bonds or interest.

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H.J.R. No. 4

- 1 proposition: "The constitutional amendment authorizing the
- 2 legislature to provide for state financing of the development and
- 3 production of Texas products and businesses."

Austin, Texas

FISCAL NOTE

March 31, 1987

TO: Honorable Al Luna, Chair

In Re: Committee Substitute for House Joint Resolution No. 4

Committee on Science and Technology

House of Representatives

Austin, Texas

FROM: Jim Oliver. Director

In response to your request for a Fiscal Note on Committee Substitute for House Joint Resolution No. 4 (proposing a constitutional amendment authorizing the Legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution amends the constitution to allow the Legislature to create a Texas Product Development Fund and permits the issuance of up to \$15 million in general obligation bonds for the purpose of providing venture financing for commercially exploitable products. The resolution also would amend the constitution to allow the Legislature to create a Small Business Incubator Program initially funded by the issuance of up to \$10 million in general obligation bonds, to foster and stimulate the development of new small businesses. The resolution provides that incubators operating under the program are exempt from ad valorem taxation.

The cost of publication of the resolution to the State is estimated to be \$45.000.

No fiscal implication to units of local government is anticipated.

Source: Texas Economic Development Commission;

LBB Staff: JO, HES, JWH, PVT, LV

Austin, Texas

FISCAL NOTE

March 10, 1987

TO: Honorable Al Luna, Chair

In Re: House Joint Resolution No. 4

Committee on Science and Technology

By: Colbert, et al.

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 4 (proposing a constitutional amendment providing for state financing of development of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution proposes a constitutional amendment to create a Texas Product Development Fund and a Small Business Incubator Program to be administered by the Texas Economic Development Commission (TEDC) or its successor agency. The resolution would allow the TEDC to make equity investments in companies that develop and market new products, to make loans to local sponsors of business incubators that assist small businesses, and to provide challenge grants to small businesses that are tenants of participating incubators.

The TEDC would investigate the potential of specific applications for product development investments and loans to the local sponsors of small business incubators. The probable administrative cost of implementing the provisions of the resolution during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Cost Out of the General Revenue Fund	Change in Number of State Employees from FY 1987
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Similar administrative costs would continue as long as the provisions of the resolution are in effect.

For the Venture Financing and Small Business grants and loans, a combination of general revenue appropriations and general obligations bonds may be used, provided, however, that the Constitution is amended to authorize the Commission to issue bonds. The amount of general revenue and/or general obligations bonds that would probably be needed to implement the provisions of the bill during each of the first five years following passage is estimated as follows:

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The cost of publication of the resolution to the State is estimated to be \$45,000.

No fiscal implication to units of local government is anticipated.

Source: Texas Economic Development Commission;

LBB Staff: JO, HES, JWH, PVT, BL

By: Colbert, et al. (Senate Sponsor - Glasgow) H.J.R. No. 4 (In the Senate - Received from the House April 8, 1987; April 9, 1987, read first time and referred to Committee on State Affairs; May 12, 1987, reported adversely, with favorable Committee Substitute by the following vote: Yeas 8, Nays 0; May 12, 1987, sent to printer.)

COMMITTEE VOTE

	Yea	Nay	PNV	Absent
Farabee				х
Blake	х			
Barrientos	x			
Caperton				x
Edwards				x
Harris	x			
Henderson	х			
Leedom	х			
Lyon			į	×
McFarland		7		×
Parmer	x			
Sarpalius	х			
Washington	х			

COMMITTEE SUBSTITUTE FOR H.J.R. No. 4

By: Harris

HOUSE JOINT RESOLUTION

proposing a constitutional amendment authorizing the legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article XVI of the Texas Constitution is amended by adding Section 72 to read as follows:

Sec. 72. (a) The legislature by law may establish a Texas product development fund to be used without further appropriation solely in furtherance of a program established by the legislature to aid in the development and production of new or improved products in this state. The fund shall contain a program account, an interest and sinking account, and other accounts authorized by the legislature. To carry out the program authorized by this subsection, the legislature may authorize loans, loan guarantees, and equity investments using money in the Texas product development fund and the issuance of up to \$15 million of general obligation bonds to provide initial funding of the Texas product development fund. The Texas product development fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, guarantee fees, royalty receipts, dividend income, and other amounts received by the state from loans, loan guarantees, and equity investments made under this subsection and any other amounts required to be deposited in the Texas product development fund by the legislature.

(b) The legislature by law may establish a Texas small business incubator fund to be used without further appropriation solely in furtherance of a program established by the legislature to foster and stimulate the development of small businesses in the state. The fund shall contain a project account, an interest and sinking account, and other accounts authorized by the legislature. A small business incubator operating under the program is exempt from ad valorem taxation in the same manner as an institution of purely public charity under Article VIII, Section 2, of this constitution. To carry out the program authorized by this subsection, the legislature may authorize loans and grants of money in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial funding of the Texas small business incubator fund. The Texas small business incubator fund. The Texas small business incubator fund and the proceeds of the bonds authorized by this subsection, loan repayments, and other amounts received by the state for loans or grants made under this subsection and any other amounts required to be deposited in the

Texas small business incubator fund by the legislature.

(c) The legislature by law may establish a Texas agricultural fund to be used without further appropriation solely in furtherance of a program established by the legislature to foster and stimulate the production, processing, and marketing of agricultural crops and products grown or produced primarily in Texas by small agricultural businesses domiciled in Texas. The in fund shall contain a program account, an interest and sinking account, and other accounts authorized by the legislature. To carry out the program authorized by this subsection, the legislature may authorize issuance of general obligation bonds in the amount of \$100 million outstanding at one time, and financial assistance including, among other things, loan guarantees, insurance, coinsurance, direct or indirect loans, or purchases or acceptances of loans or other obligations. The Texas agricultural fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, and other amounts received by the state for loans made under this subsection, and any other amounts deposited in the Texas agricultural fund by the legislature or other parties.

- (d) The legislature may require review and approval issuance of bonds under this section, of the use of the bond proceeds, or of the rules adopted by an agency to govern use of the bond proceeds. Notwithstanding any other provision of this constitution, any entity created or directed to conduct this review and approval may include members, or appointees of members, of the executive, legislative, and judicial departments of government.
- Bonds authorized under this section constitute a general (e) obligation of the state. While any of the bonds or interest on the bonds is outstanding and unpaid, there is appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, the amount sufficient to pay the principal of and interest on the bonds that mature or become due during the fiscal year, less any amount in any interest and sinking account at the end of the preceding fiscal year that is

pledged to payment of the bonds or interest.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held November 3, 1987. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing the legislature to provide for state financing of the development and production of Texas products and businesses."

* * * * *

Austin, Texas May 12, 1987

Hon. William P. Hobby President of the Senate

Sir:

We, your Committee on State Affairs to which was referred H.J.R. No. 4, have had the same under consideration, and I am instructed to report it back to the Senate with the recommendation that it do not pass, but that the Committee Substitute adopted in lieu thereof do pass and be printed.

Farabee, Chairman

Austin, Texas

FISCAL NOTE

April 14, 1987

TO:

Honorable Ray Farabee, Chairman

Committee on State Affairs

Senate Chamber Austin. Texas In Re:

House Joint Resolution No. 4,

as engrossed

By Colbert

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 4, as engrossed (proposing a constitutional amendment authorizing the legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution amends the constitution to allow the Legislature to create a Texas Product Development Fund and permits the issuance of up to \$15 million in general obligation bonds for the purpose of providing venture financing for commercially exploitable products. The resolution also would amend the constitution to allow the Legislature to create a Small Business Incubator Program initially funded by the issuance of up to \$10 million in general obligation bonds, to foster and stimulate the development of new small businesses. The resolution provides that incubators operating under the program are exempt from ad valorem taxation.

The cost of publication of the resolution to the State is estimated to be \$45,000.

No fiscal implication to units of local government is anticipated.

Source:

Texas Economic Development Commission;

LBB Staff: JO, HES, JWH, PVT, MC

Austin, Texas

FISCAL NOTE

March 31, 1987

TO: Honorable Al Luna, Chair

Committee on Science and Technology

In Re: Committee Substitute for House Joint Resolution No. 4

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for House Joint Resolution No. 4 (proposing a constitutional amendment authorizing the Legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses) this office has determined the following:

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No fiscal implication to units of local government is anticipated.

Source: Texas Economic Development Commission;

LBB Staff: JO, HES, JWH, PVT, LV

Austin, Texas

FISCAL NOTE

March 10, 1987

In Re:

TO:

Honorable Al Luna, Chair

House Joint Resolution No. 4

Committee on Science and Technology

By: Colbert, et al.

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 4 (proposing a constitutional amendment providing for state financing of development of Texas products and businesses) this office has determined the following:

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Fiscal Year	Amount of General Revenue and/or General Obligations Bonds
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The cost of publication of the resolution to the State is estimated to be \$45,000.

No fiscal implication to units of local government is anticipated.

Source: Texas Economic Development Commission;

LBB Staff: JO, HES, JWH, PVT, BL

* SENATE FAVORABLY AS SUBSTITUTED COMMITTEE REPORT

Lt. Governor William P. I President of the Senate	Hobby	,		51	12/87	
) .					(date)/(tin	ne)
Sir:						
We, your Committee on	STATE AFFA	IRS			to which	was reformed
we, your Committee on_	0 1/ 1			. 1		was referred
HJ 4 by_	Colbert		have on _	5/11	_, 19 <u>87,</u>	had the same
(measure)	(s	ponsor)		(hearing date)	•	
under consideration and	I am instructed	to report it ba	ck with the rec	ommendation (s)	that it	
do pass as substitute () the caption rema () the caption chan	ined the same a	s original meas				
() do pass as substitute	ed, and be order	ed not printed				
() and is recommended	d for placement	on the Local a	nd Unconteste	d Bills Calendar.		
A fiscal note was request	ed. (V	yes ()	no			
A revised fiscal note was	requested. (yes ()	no			
An actuarial analysis was	requested. (yes (v)	no			
Considered by subcomm	ittee.	yes (п́о			
Senate Sponsor of House	e Measure	6/45 90	~	_		÷
The measure was reporte		O				
		YEA	NAY	PNV		ABSENT
Farabee, Chairman	· · · · · · · · · · · · · · · · · · ·					/
Blake, Vice Chairman						
Barrientos			. ,			·
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Parmer		<u></u> _				
Sarpalius			*************************************			
Washington						
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COMMITTEE CLERK	- Dev	CH	AIRMAN	u	<u>a</u>	

Paper clip the original and one copy of this form along with TWO copies of the Committee Substitute to the original bill and retain one copy for Reporting Committee file.

ADOPTED

MAY 14 1987

By Colbert et al.

metary of the Sense

H.J\R. ∕No. 4

Substitute the following for H.J.R. No. 4:

By MARIO

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C.S.H.J.R. No. 4

A JOINT RESOLUTION

proposing a constitutional amendment authorizing the legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses.

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70R7612 DWS-F

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C-S-H-J.R. No. 4

1 (b) The legislature by law may establish a Texas small 2 business incubator fund to be used without further appropriation 3 solely in furtherance of a program established by the legislature to foster and stimulate the development of small businesses in the 4 5 state. The fund shall contain a project account, an interest and 6 sinking account, and other accounts authorized by the legislature. 7 A small business incubator operating under the program is exempt from ad valorem taxation in the same manner as an institution of 8 9 purely public charity under Article VIII, Section 2, 10 To carry out the program authorized by this 11 subsection, the legislature may authorize loans and grants of money 12 in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial 13 14 funding of the Texas small business incubator fund. The Texas small business incubator fund is composed of the proceeds of the 15 16 bonds authorized by this subsection, loan repayments, and other 17 amounts received by the state for loans or grants made under this 18 subsection and any other amounts required to be deposited in the Texas small business incubator fund by the legislature. 19 20 (c) The legislature by law may establish a Texas 21 agricultural fund to be used without further appropriation solely in furtherance of a program established by the legislature to 22 23. foster and stimulate the production, processing, and marketing of :: :24: agricultural crops and products grown or produced primarily in Texas by small agricultural businesses domiciled in Texas. The 26fund shall contain a program account, an interest and sinking account, and other accounts authorized by the legislature. To

1 carry out the program authorized by this subsection, the 2 legislature may authorize issuance of general obligation bonds in 3 the amount of \$100 million outstanding at one time, and financial assistance including, among other things, loan guarantees, 5 insurance, coinsurance, direct or indirect loans, or purchases or acceptances of loans or other obligations. The Texas agricultural 6 7 fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, and other amounts received by the 8 9 state for loans made under this subsection, and any other amounts 10 deposited in the Texas agricultural fund by the legislature or 11 other parties.

- (d) The legislature may require review and approval of the issuance of bonds under this section, of the use of the bond proceeds, or of the rules adopted by an agency to govern use of the bond proceeds. Notwithstanding any other provision of this constitution, any entity created or directed to conduct this review and approval may include members, or appointees of members, of the executive, legislative, and judicial departments of state government.
- 20 (e) Bonds authorized under this section constitute a general
 21 obligation of the state. While any of the bonds or interest on the
 22 bonds is outstanding and unpaid, there is appropriated out of the
 23 first money coming into the treasury in each fiscal year, not
 24 otherwise appropriated by this constitution, the amount sufficient
 25 to pay the principal of and interest on the bonds that mature or
 26 become due during the fiscal year, less any amount in any interest
 27 and sinking account at the end of the preceding fiscal year that is

March Jan

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pledged to payment of the bonds or interest.

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SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held November 3, 1987. The ballot shall be printed to provide for voting for or against the proposition: "The constitutional amendment authorizing the legislature to provide for state financing of the development and production of Texas products and businesses."

70R7612 DWS-F

SENATE AMENDMENTS4 PM 9: 50 HOUSE-OF REPRESENTATIVE

2nd Printing

By Colbert, et al.

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H.J.R. No. 4

A JOINT RESOLUTION

proposing a constitutional amendment authorizing the legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Article XVI of the Texas Constitution is amended by adding Section 72 to read as follows:

7 Sec. 72. (a) The legislature by law may establish a Texas product development fund to be used without further appropriation 8 solely in furtherance of a program established by the legislature 9 to aid in the development and production of new or improved 10 11 products in this state. To carry out the program authorized by 12 this subsection, the legislature may authorize loans, loan 13 guarantees, and equity investments using money in the Texas product 14 development fund and the issuance of up to \$15 million of general obligation bonds to provide initial funding of the Texas product 15 development fund. The Texas product development fund is composed 16 of the proceeds of the bonds authorized by this subsection, loan 17 18 repayments, guarantee fees, royalty receipts, dividend income, and other amounts received by the state from loans, loan guarantees, 19 20 and equity investments made under this subsection and any other 21 amounts required to be deposited in the Texas product development 22 fund by the legislature.

(b) The legislature by law may establish a Texas small business incubator fund to be used without further appropriation

solely in furtherance of a program established by the legislature to foster and stimulate the development of small businesses in the state. A small business incubator operating under the program is exempt from ad valorem taxation in the same manner as an institution of purely public charity under Article VIII, Section 2, of this constitution. To carry out the program authorized by this subsection, the legislature may authorize loans and grants of money in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial funding of the Texas small business incubator fund. The Texas small business incubator fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, and other amounts received by the state for loans or grants made under this subsection and any other amounts required to be deposited in the Texas small business incubator fund by the legislature.

(c) Bonds authorized under this section constitute a general obligation of the state. While any of the bonds or interest on the bonds is outstanding and unpaid, there is appropriated out of the first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, the amount sufficient to pay the principal of and interest on the bonds that mature or become due during the fiscal year, less any amount in any sinking fund at the end of the preceding fiscal year that is pledged to payment of the bonds or interest.

SECTION 2. This proposed amendment shall be submitted to the voters at an election to be held November 3, 1987. The ballot shall be printed to provide for voting for or against the

- 1 proposition: "The constitutional amendment authorizing the
- 2 legislature to provide for state financing of the development and
- 3 production of Texas products and businesses."

By Colbert, et al.

H.J.R. No. 4

SENATE AMENDMENT NO. 1

By Harris

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fund by the legislature.

C.S.H.J.R. No. 4

A JOINT RESOLUTION

- 1 proposing a constitutional amendment authorizing the legislature to
- 2 provide for the issuance of bonds and state financing of
- 3 development and production of Texas products and businesses.
- BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Article XVI of the Texas Constitution is amended 6 by adding Section 72 to read as follows:
- Sec. 72. (a) The legislature by law may establish a Texas 7 8 product development fund to be used without further appropriation solely in furtherance of a program established by the legislature 9 to aid in the development and production of new or improved 10 11 products in this state. The fund shall contain a program account, 12 an interest and sinking account, and other accounts authorized by the legislature. To carry out the program authorized by this 13 subsection, the legislature may authorize loans, loan guarantees, 14 15 and equity investments using money in the Texas product development fund and the issuance of up to \$15 million of general obligation 16 bonds to provide initial funding of the Texas product development 17 18 fund. The Texas product development fund is composed of the proceeds of the bonds authorized by this subsection, loan 19 repayments, guarantee fees, royalty receipts, dividend income, and 20 other amounts received by the state from loans, loan guarantees, 21 and equity investments made under this subsection and any other 22 amounts required to be deposited in the Texas product development 23

1 The legislature by law may establish a Texas small business incubator fund to be used without further appropriation solely in furtherance of a program established by the legislature to foster and stimulate the development of small businesses in the state. The fund shall contain a project account, an interest and sinking account, and other accounts authorized by the legislature. A small business incubator operating under the program is exempt 8 from ad valorem taxation in the same manner as an institution of purely public charity under Article VIII, Section 2, of this constitution. To carry out the program authorized by this subsection, the legislature may authorize loans and grants of money in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial funding of the Texas small business incubator fund. The Texas small business incubator fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, and other amounts received by the state for loans or grants made under this subsection and any other amounts required to be deposited in the Texas small business incubator fund by the legislature.

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(c) The legislature by law may establish a Texas agricultural fund to be used without further appropriation solely in furtherance of a program established by the legislature to foster and stimulate the production, processing, and marketing of agricultural crops and products grown or produced primarily in Texas by small agricultural businesses domiciled in Texas. fund shall contain a program account, an interest and sinking account, and other accounts authorized by the legislature.

- carry out the program authorized by this subsection, the 1 2 legislature may authorize issuance of general obligation bonds in 3 the amount of \$100 million outstanding at one time, and financial 4 assistance including, among other things, loan guarantees, insurance, coinsurance, direct or indirect loans, or purchases or 5 6 acceptances of loans or other obligations. The Texas agricultural 7 fund is composed of the proceeds of the bonds authorized by this 8 subsection, loan repayments, and other amounts received by the 9 state for loans made under this subsection, and any other amounts 10 deposited in the Texas agricultural fund by the legislature or other parties. 11
 - (d) The legislature may require review and approval of the issuance of bonds under this section, of the use of the bond proceeds, or of the rules adopted by an agency to govern use of the bond proceeds. Notwithstanding any other provision of this constitution, any entity created or directed to conduct this review and approval may include members, or appointees of members, of the executive, legislative, and judicial departments of state government.

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20 (e) Bonds authorized under this section constitute a general obligation of the state. While any of the bonds or interest on the 21 22 bonds is outstanding and unpaid, there is appropriated out of the 23 first money coming into the treasury in each fiscal year, not otherwise appropriated by this constitution, the amount sufficient 24 25 to pay the principal of and interest on the bonds that mature or become due during the fiscal year, less any amount in any interest 26 27 and sinking account at the end of the preceding fiscal year that is

- l pledged to payment of the bonds or interest.
- 2 SECTION 2. This proposed amendment shall be submitted to the
- ovoters at an election to be held November 3, 1987. The ballot
- 4 shall be printed to provide for voting for or against the
- 5 proposition: "The constitutional amendment authorizing the
- 6 legislature to provide for state financing of the development and
- 7 production of Texas products and businesses."
- 8 70R7612 DWS-F

Austin, Texas

FISCAL NOTE

April 14, 1987

TO:

Honorable Ray Farabee, Chairman Committee on State Affairs

Senate Chamber Austin. Texas

House Joint Resolution No. 4, In Re:

as engrossed By Colbert

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 4, as engrossed (proposing a constitutional amendment authorizing the legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution amends the constitution to allow the Legislature to create a Texas Product Development Fund and permits the issuance of up to \$15 million in general obligation bonds for the purpose of providing venture financing for commercially exploitable products. The resolution also would amend the constitution to allow the Legislature to create a Small Business Incubator Program initially funded by the issuance of up to \$10 million in general obligation bonds, to foster and stimulate the development of new small businesses. The resolution provides that incubators operating under the program are exempt from ad valorem taxation.

The cost of publication of the resolution to the State is estimated to be \$45,000.

No fiscal implication to units of local government is anticipated.

Texas Economic Development Commission;

LBB Staff: JO, HES, JWH, PVT, MC

Austin, Texas

FISCAL NOTE

March 31, 1987

TO:

Honorable Al Luna, Chair

Committee Substitute for In Re:

Committee on Science and Technology

House Joint Resolution No. 4

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for House Joint Resolution No. 4 (proposing a constitutional amendment authorizing the Legislature to provide for the issuance of bonds and state financing of development and production of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution amends the constitution to allow the Legislature to create a Texas Product Development Fund and permits the issuance of up to \$15 million in general obligation bonds for the purpose of providing venture financing for commercially exploitable products. The resolution also would amend the constitution to allow the Legislature to create a Small Business Incubator Program initially funded by the issuance of up to \$10 million in general obligation bonds, to foster and stimulate the development of new small businesses. The resolution provides that incubators operating under the program are exempt from ad valorem taxation.

The cost of publication of the resolution to the State is estimated to be \$45,000.

No fiscal implication to units of local government is anticipated.

Texas Economic Development Commission:

LBB Staff: JO, HES, JWH, PVT, LV

Austin, Texas

FISCAL NOTE

March 10, 1987

TO:

Honorable Al Luna, Chair

In Re: House Joint Resolution No. 4

Committee on Science and Technology

By: Colbert, et al.

House of Representatives

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on House Joint Resolution No. 4 (proposing a constitutional amendment providing for state financing of development of Texas products and businesses) this office has determined the following:

The resolution would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the resolution.

The resolution proposes a constitutional amendment to create a Texas Product Development Fund and a Small Business Incubator Program to be administered by the Texas Economic Development Commission (TEDC) or its successor agency. The resolution would allow the TEDC to make equity investments in companies that develop and market new products, to make loans to local sponsors of business incubators that assist small businesses, and to provide challenge grants to small businesses that are tenants of participating incubators.

The TEDC would investigate the potential of specific applications for product development investments and loans to the local sponsors of small business incubators. The probable administrative cost of implementing the provisions of the resolution during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Cost Out of the General Revenue Fund	Change in Number of State Employees <u>from FY 1987</u>
1988	\$511,020	+ 11
1989	457,484	+ 9
1990	565,653	+ 10
1991	555,653	+ 10
1992	555,653	+ 10

Similar administrative costs would continue as long as the provisions of the resolution are in effect.

For the Venture Financing and Small Business grants and loans, a combination of general revenue appropriations and general obligations bonds may be used, provided, however, that the Constitution is amended to authorize the Commission to issue bonds. The amount of general revenue and/or general obligations bonds that would probably be needed to implement the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Amount of General Revenue and/or General Obligations Bonds		
1988	\$1,100,000		
1989	3,450,000		
1990	5,925,000		
1991	6,550,000		
1992	1,510,000		

The cost of publication of the resolution to the State is estimated to be \$45,000.

No fiscal implication to units of local government is anticipated.

Texas Economic Development Commission; LBB Staff: JO, HES, JWH, PVT, BL

70FHJR4

ENROLLED

H.J.R. No. 4

A JOINT RESOLUTION

- proposing a constitutional amendment authorizing the legislature to provide for the issuance of bonds and state financing of
- development and production of Texas products and businesses.
- BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Article XVI of the Texas Constitution is amended 6 by adding Section 72 to read as follows:
- Sec. 72. (a) The legislature by law may establish a Texas 7 product development fund to be used without further appropriation 8 solely in furtherance of a program established by the legislature 9 to aid in the development and production of new or improved 10 products in this state. The fund shall contain a program account, 11 an interest and sinking account, and other accounts authorized by 12 the legislature. To carry out the program authorized by this 13 subsection, the legislature may authorize loans, loan guarantees, 14 15 and equity investments using money in the Texas product development 16 fund and the issuance of up to \$15 million of general obligation bonds to provide initial funding of the Texas product development **1**7 fund. The Texas product development fund is composed of the 18 proceeds of the bonds authorized by this subsection, loan 19 20 repayments, guarantee fees, royalty receipts, dividend income, and other amounts received by the state from loans, loan guarantees, 21 and equity investments made under this subsection and any other 22 amounts required to be deposited in the Texas product development 23

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fund by the legislature.

1 (b) The legislature by law may establish a Texas small 2 business incubator fund to be used without further appropriation 3 solely in furtherance of a program established by the legislature to foster and stimulate the development of small businesses in the 4 state. The fund shall contain a project account, an interest and 5 6 sinking account, and other accounts authorized by the legislature. 7 A small business incubator operating under the program is exempt from ad valorem taxation in the same manner as an institution of 8 purely public charity under Article VIII, Section 2, of this 9 constitution. To carry out the program authorized by this 10 subsection, the legislature may authorize loans and grants of money 11 12 in the Texas small business incubator fund and the issuance of up to \$10 million of general obligation bonds to provide initial 13 funding of the Texas small business incubator fund. 14 The Texas 15 small business incubator fund is composed of the proceeds of the bonds authorized by this subsection, loan repayments, and other 16 amounts received by the state for loans or grants made under this 17 18 subsection and any other amounts required to be deposited in the Texas small business incubator fund by the legislature. 19 20

(c) The legislature by law may establish a Texas agricultural fund to be used without further appropriation solely in furtherance of a program established by the legislature to foster and stimulate the production, processing, and marketing of agricultural crops and products grown or produced primarily in Texas by small agricultural businesses domiciled in Texas. The fund shall contain a program account, an interest and sinking account, and other accounts authorized by the legislature. To

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- carry out the program authorized by this subsection, the 1 legislature may authorize issuance of general obligation bonds in 2 3 the amount of \$100 million outstanding at one time, and financial 4 assistance including, among other things, loan guarantees, insurance, coinsurance, direct or indirect loans, or purchases or 5 6 acceptances of loans or other obligations. The Texas agricultural 7 fund is composed of the proceeds of the bonds authorized by this 8 subsection, loan repayments, and other amounts received by the state for loans made under this subsection, and any other amounts 9 deposited in the Texas agricultural fund by the legislature or 10 11 other parties.
- 12 (d) The legislature may require review and approval of the issuance of bonds under this section, of the use of the bond 13 proceeds, or of the rules adopted by an agency to govern use of the 14 bond proceeds. Notwithstanding any other provision of this 15 16 constitution, any entity created or directed to conduct this review and approval may include members, or appointees of members, of the 17 18 executive, legislative, and judicial departments of state 19 government.
- 20 (e) Bonds authorized under this section constitute a general obligation of the state. While any of the bonds or interest on the 21 22 bonds is outstanding and unpaid, there is appropriated out of the 23 first money coming into the treasury in each fiscal year, not 24 otherwise appropriated by this constitution, the amount sufficient 25 to pay the principal of and interest on the bonds that mature or become due during the fiscal year, less any amount in any interest 26 27 and sinking account at the end of the preceding fiscal year that is

1 pledged to payment of the bonds or interest.

SECTION 2. This proposed amendment shall be submitted to the 2 voters at an election to be held November 3, 1987. The ballot 3 shall be printed to provide for voting for or against the 4 proposition: "The constitutional amendment authorizing the legislature to provide for state financing of the development and 6 7 production of Texas products and businesses."

President of the Senat	Speaker of the House
I certify that H.J.	R. No. 4 was passed by the House on April
7, 1987, by the following	vote: Yeas 119, Nays 26; and that the
House concurred in Sena	ate amendments to H.J.R. No. 4 on May 20,
1987, by the following vot	te: Yeas 136, Nays O, 1 present, not
voting.	
	·
	Chief Clerk of the House
I contifu that H	I.D. No. 4 was passed by the Gaustin with
	J.R. No. 4 was passed by the Senate, with
	37, by the following vote: Yeas 30, Nays
0.	
	Secretary of the Senate
RECEIVED:	
Date	
	
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Preside	ent of the Senate	Speaker of the House
		1.7
I cer	tify that H.J.R. No	$\frac{4}{(1)}$ was passed by the House
on	April 1	, 1987, by the following vote:
Yeas 19	Nays W	
(3)	A	(4)
and that th	e House concurred in S	senate amendments to H.J.R. No. 4
on	(5) May 20 V	runh not rollowing.
vote: Yeas	136, Nays 0, /	resuch not volia.
	(6)	' (1))
		Chief Clerk of the House
**** Prepar	ation: 'A;CT20;	
T cer	tify that H I D No	was passed by the Senate, with (1) (1) (1) (2) (4)
1 001	erry chac in.o.k. No	(1) was passed by the senate, with
amandman+a		10.14
amendments,	(2)	//////////////////////////////////////
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vote: Yeas	$\frac{2U}{(3)}$, Nays U	(4)
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	· ·	
		Secretary of the Senate
RECEIVED:		
RECEIVED.		
	Data	
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	Secretary of State	
	22222227 02 2000	

**** Preparation: 'A;CT22;

H. J. R. No	4	By Coled			
j 3	HOUSE JOINT RESOLUTION	Hackney al June	: 		
of developm	constitutional amendment providing ent of Texas products and business		APR 7 1987	11. Ordered Engrossed at	.10 pm
FEB (3 1987 1. Filed with the Chief Clerk.		APR 7 1987)
" FEB 10	2. Read/first time and referred to committee on	Science &	APR 7 1987	13. Returned to Chief Clerk at	4:03 pm
MAR 31	3. Reported favorably (as amended) and sent	to Printer at 1:40 p.m.	APR 8 1987	14. Sent to the Senate.	Betty Museup Chief Clerk of the House
MAR 31	1987 4. Printed and distributed at	\sim	3 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	_ 15. Received from the House	
• •	1987 5. Sent to Committee on Calendars at5 :17	•	APR 9 1987	. 16. Read, referred to Committee on 17. Reported favorably	STATE AFFAIRS
APR 7	6. Read second time (amended) and (finally) pass of yeas, 26 nays	present, not voting.	MAY 1 2 1987	_ 18. Reported adversely, with favoread first time.	orable Committee Substitute; Committee Substitute
	7. Motion to reconsider and table the vote b	which H.J.Rwas ordered		_ 19. Ordered not printed.	,
	engrossed prevailed (failed) by (Non-Record V yeas, present, not v		MAY 1 4 1987	_ 20. Regular order of business suspen	La viva voce vote.)
:•	8. Read third time (amended) and finally adopte of yeas, nays, f	d (failed of adoption) by a Record Vote resent, not voting.		_ 21. To permit consideration, readyea	ding and passage, Senate and Constitutional Rule
(1 ·	9. Caption ordered amended to conform to body	of resolution.	(i !	suspended by vote of you	
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	10. Motion to reconsider and table the vote by adopted prevailed (failed) by a (Non-Record Voyeas,nays, andpresent	te) Record Vote of	MAY 1 4 1987	_ 22. Read second time	passed to third reading by (a viva voce vote.) yeas,
12 20			; ;		

	23. Caption ordered amended to conform to body of bill.
MAY 1 = 1987	24. Senate and Constitutional 3-Day Rules suspended by vote of yeas, nays to place bill on third reading and final passage.
WAY 1 4 1987	_ 25. Read third time and passed by
OTHER ACTION:	OTHER ACTION: Secretary of the Senate
5-14-87	26. Returned to the House.
MAY 14 1984	27. Received from the Senate (with emendments) (as substituted.)
MAY 20 1987	28. House (Concurred) (Refused to Concur) in Senate (Substitute) by a (Non-Record Vote) (Record Vote of 136 yeas, Oney, Present, not voting).
	29. Conference Committee Ordered.
	30. Conference Committee Report Adopted (Rejected) by a (Non-Record Vote) (Record Vote of yeas, nays, and present, not voting).
May 20 1987.	31 Ordered Enrolled at 1:23

HOUSE OF MEAN ASSET MATERS

HOUSE OF REPRESENTATIVES

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